

**26. Global and Environmental Considerations
Of Wastewater Control In Tokyo**

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**GLOBAL AND ENVIRONMENTAL CONSIDERATIONS
OF WASTEWATER CONTROL IN TOKYO**

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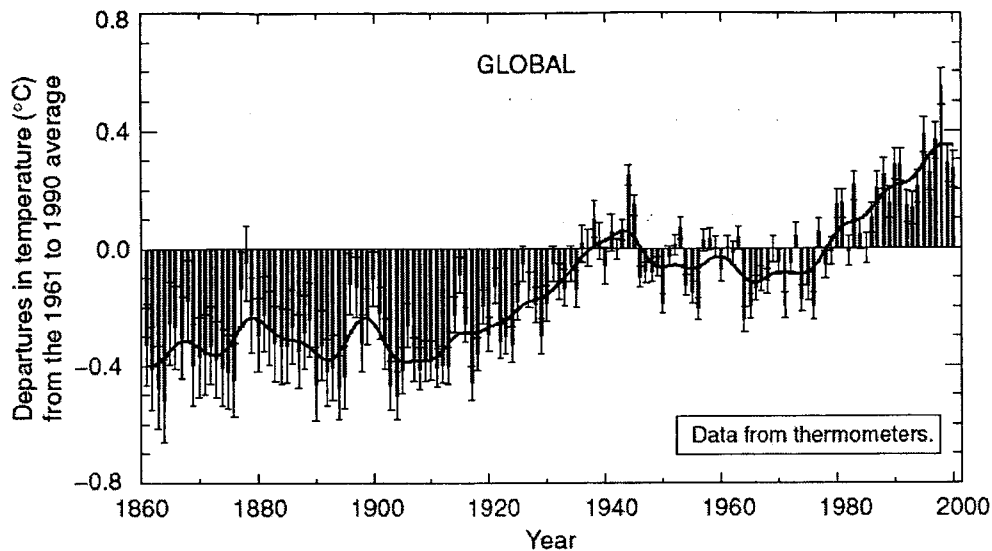
ABSTRACT

Since 1998, each municipality has tackled the global environmental problem in Japan. Tokyo, having an economic scale as large as Canada is also required to take a positive role in sustaining global environment. After sewage works were estimated to occupy 46% of CO₂ emission of all the public works done by Tokyo, Bureau of Sewerage established a long-range plan to cope with the reduction of CO₂ emission associated with sewage works. Above existing menus, an attempt to reduce Nitrous Oxide (N₂O) that has 310 times high potential as that of CO₂ is considered most effective. Monitoring work revealed the incineration temperature increase can reduce most of N₂O from the exhaust gas.

Bureau of Sewerage however, does not limit its effort in technical fields. Certified Environmental Management System according to ISO14001 has produced systematic and effective energy saving activities in everyday works.

INTRODUCTION

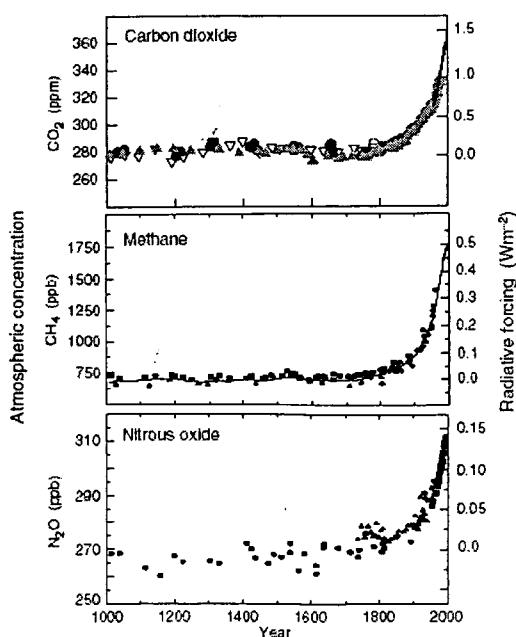
Since 1988, when Intergovernmental Panel on Climate Change (IPCC) was established, potential global climate change was widely recognized. The three Working Groups activities have continued to report scientific and socio-economic information relevant for the understanding of the risk of human-induced climate change.



From The Third Assessment Report of IPCC Working Group I

The United Nations Framework Convention on Climate Change (UNFCCC) was adopted in 1992 and provided a framework for action aimed at stabilizing atmospheric concentrations of greenhouse gases at a level that would prevent human-induced actions from leading to “dangerous interference” with the global climate system. Seven meetings of the Conference of Parties (COP) have taken place as well as numerous workshops thereafter.

After intense negotiations at COP3 held in Kyoto, Japan in December 1997, delegates agreed to a Protocol to the UNFCCC that commits developed countries and



From The Third Assessment Report of IPCC Working Group I

countries making the transition to a market economy to achieve quantified targets for decreasing their emissions of greenhouse gases. These countries, known under the UNFCCC as Annex I Parties, committed themselves to reducing their overall emissions of six greenhouse gases (by at least 5% (6% to Japan) below 1990 levels over the period between 2008 and 2012, with specific targets varying from country to country.

The six greenhouse effect gases are

Carbon Dioxide(CO₂), Methane(CH₄), Nitrous Oxide(N₂O), Hydrofluorocarbons (HFCs), Perfluorocarbons(PFCs) and Sulphur hexafluoride (SF₆).

In response to those international activities, a new legislation named “Promoting Prevention Measures Against Earth Temperature Increase” was established in 1998. In the article four, it prescribes local municipalities must promote measures controlling emission of those greenhouse effect gases in each region. Local municipalities also have to establish an action plan to reduce the emission from their public works.

In regard to wastewater control in Japan, it is said approximately 0.6% of total electric power is used for sewage works. Japan Sewage Works Association (JSWA) based on the request by the Ministry of Construction, now the Ministry of Land, Infrastructure and Transport (MLIT) published in 1999, a guiding ¹⁾ to promote new technology and energy savings to control greenhouse effect gas emissions from sewage works.

STATUS OF GLOBAL CONSIDERATIONS FOR PUBLIC WORKS IN JAPAN

Each municipality, based on the legislation of 1998, extended its global concept toward guiding private businesses to reduce greenhouse gas emission.

In Tokyo, “Ordinance on Environmental Preservation” was totally revised in 2001. It requires businesses that consume a large amount of energy to submit a “Counter Plan Against Global Warming” to the governor. In the plan, each business has to estimate how much greenhouse effect gas is emitted. The results of the plan should be opened to the public. As for HFCs used for such as refrigerators, it bans to emit them to atmosphere. As for controlling energy consumption by large buildings, it requires when building a large scale one with a total floor area over 10,000m², to submit a Building Environmental Plan that should state how much the environment-friendly measures are taken.

As Tokyo is one of the biggest cities that have economic scales larger than Canada, it requires positive role to promote reducing greenhouse gases. **Table.1** shows the consumed energy in Tokyo indicates a relatively low as around 6% of whole Japan, nevertheless its population covers 10% of the total. In other words, energy for Tokyo is consumed considerably in other places in the course of making products for it. For the time being, the targets to guide are business and transportation as well as domestic.

Table.1 Energy consumption of Tokyo in 1998 (Unit PJ or 10¹⁵J)

	Tokyo		Whole Japan	
	Value	Percentage	Value	Percentage
Industry	90	10%	7,021	46%
Domestic	166	19%	2,100	14%
Business	254	29%	1,897	13%
Transportation	357	41%	3,818	25%
Others	-	-	319	2%
Total	867	100%	15,155	100%

Table.2 CO₂ emission from public works of Tokyo in 1999 (Unit ton)

	CO ₂	N ₂ O	CH ₄	Others	Total	Percentages
Bureau of Sewerage	436,826	353,112	25,037	12,989	827,965	46.3
Bureau of Waterworks	311,087	145	637	1,615	313,486	17.5
Bureau of Transportation	217,308	544	47	1,938	219,838	12.3
Metropolitan Police Department	97,447	278	175	484	98,385	5.5
Bureau of Public Health	87,558	2,953	377	22	90,911	5.1
Others	236,390	682	808	1,284	239,159	13.3
Total	1,386,616	357,714	27,081	18,332	1,789,744	100

For the public works by the Tokyo Metropolitan Government (TMG) itself, it drew up a new plan called "Tokyo Metropolitan Plan to Preserve Earth". It requires greenhouse effect gas emission should be cut 2% of 1999 in year 2004.

Table 2 shows the estimation of greenhouse effect gas emissions for whole public works of Tokyo in 1990. It is clear that emission from the sewage works occupies as much as 46.3%, the largest amount among the total public works.

GLOBAL CONSIDERATIONS FOR WASTEWATER CONTROL IN TOKYO

Bureau of Sewerage recognizes its important role to reduce greenhouse effect gases and therefore newly established a long range plan "Sewerage Works Plan 2001"(Plan2001) which aims the amount of greenhouse effect gas emission in 2004 to be reduced by 30,000 CO₂ton or 3% of the year 1999.

In **Table 3** the total CO₂ emission by the sewage works in 1999 is listed in every item. Each CO₂ emission value was calculated mostly by the Guiding of JSWA 1999. The result shows the total CO₂ emission reached 823,000 tons, while 372,000 tons(45%) was occupied by wastewater treatment process, 428,000 tons(52%) by sludge treatment. It also indicates reuse of sewage resource such as heat recovery from sewage balances 11,000 tons(1.4%) of the total emission.

The concept of the Plan2001 focused for the time being however, on the amount of CO₂ reduction compared to the case no considerations have been taken. In other words, it does not promise to reduce the absolute amount of CO₂ emission. It is because the sewage works in Tokyo are still on the way to improve water environment. The future CO₂ increase is estimated in many fields such as incinerated sludge ratio from 93% in 1999 to 100% in 2004. It is because recycling of sludge is based on sludge ash and the landfill site is limited. Moreover, advanced wastewater treatment process needs much energy.

The plan established to attain reduction of 30,000 tons of CO₂ by the following four basic targets. In year 2000, the Bureau succeeded to attain 14,000 tons of CO₂ reduction compared to the previous year.

1. Increase incineration temperature to reduce Nitrous Oxide gas emission
2. Convert fuel source from heavy or light oil to city gas to lower CO₂ emission
3. Promote heat recovery from sewage
4. Improve energy saving by efficient operations

Table 3 State of CO2 emission in sewage works of Tokyo 1999

		Amount in 1999	CO ₂ (ton)	CH ₄ (kg)	N ₂ O (kg)	CO ₂ Emission (ton)
Wastewater Treatment	① Emission by Energy Use					
	Electric for Wastewater Treatment (kWh)	484,472,871	186,038			186,038
	Electric for Pumping Stations (kWh)	77,819,569	29,883			29,883
	Electric Pumping Reclaimed Water (kWh)	5,312,204	2,040			2,040
	Heavy Oil for Wastewater Treatment (kl)	884	2,385			2,385
	Kerosene for Wastewater Treatment (kl)	1,312	3,317			3,317
	Light Oil (kl)	2	5			5
	Propane (m ³)	16,630	98			98
	Automobile gasoline (kl)	141	333	292	26	347
	Automobile light oil (kl)	21	56	1	3	57
	Subtotal					224,170
	② Emission by Treatment Process					
	Amount of Biologically Treated wastewater (m ³)	1,762,217,820		2,199,317	329,352	148,285
	Subtotal					372,455
Sludge Treatment	① Emission by Energy Use					
	Electric for Sludge Treatment (kWh)	121,411,020	46,622			46,622
	Electric for the two Sludge Treatment Plants (kWh)	82,189,868	31,561			31,561
	Electric for sludge cake mixing plant before landfill (kWh)	966,570	371			371
	Heavy Oil Incinerators (kl)	9,262	24,986			24,986
	Kerosene Incinerators (kl)	2,966	7,499			7,499
	City gas (1000m ³)	17,265	34,382			34,382
	Subtotal					145,421
	② Emission by Treatment Process					
	Incinerated Sludge Cake (ton)	995,818		35,800	911,173	283,215
	Subtotal					428,636
Chemicals Etc.	③ Emission by Chemical Use and Etc.					
	City Water (m ³)	544,337	1,095			1,095
	Industrial Water (m ³)	49,100	5			5
	Sodium Hypochlorite (ton)	14,333	4,601			4,601
	Polymer (ton)	926	6,050			6,050
	Lime (ton)	15,531	6,942			6,942
	Ferric chloride (ton)	11,064	3,518			3,518
	Caustic soda (ton)	6,601	6,192			6,192
	Cement for sludge cake land filling (ton)	5,939	4,496			4,496
Others (ton)		991			991	
	Subtotal					33,890
Recovery by Reuse	④ Amount of Reduction by Utilization					
	Heat recovery from wastewater (kwh)	18,851,792	-7239			-7239
	Melted sludge slag (1,000 ton)	1	-7			-7
	Sludge Ash Bricks (¥10,000)	4,515	-1386			-1386
	Reclaimed Water (m ³)	26,653,502	-2879			-2879
	Subtotal					-11511
Total						823,470

STATUS OF RECENT DEVELOPMENT FOR CONTROLLING GREEN HOUSE EFFECT GASES IN WASTEWATER TREATMENT PROCESSES

The first target to reduce CO₂ emission was thought to be the emission of Nitrous Oxide from sludge incinerators' exhaust gas as it has been estimated to cover 34% of the total emission according the guiding of JSWA 1999.

Followings are from the extract of research works using existing full-scale facilities.

(1) Temperature effect on N₂O emission from sludge incinerators

Method

Infrared analyzer was used to monitor Nitrous Oxide from sludge incinerators' exhaust gas continuously. Monitored incinerators are multi-stage types and fluidized bed ones. Types of sludge cake for the former are lime and polymer and polymer for the latter. Length of monitoring ranged from 6 to 14 days depending to each case.

Results

Table 4 shows the variations of the N₂O emission coefficients between two types of incinerators along with types of sludge. The two fluidized-bed types, new and existing one incinerates polymer sludge. The difference is the temperature adopted. The new one is afford to higher temperature incineration. The result shows different value from the guiding 1999 might be obtained depending on the conditions. The variations of the N₂O in exhaust gas are also confirmed as shown in **Fig.1**.

Table 4 N₂O Emission coefficients of sludge incinerators

Type of Incinerator	Days	Average Temperature (°C)	Emission Coefficient (kg-N ₂ O/ton-DS)	Emission Coefficient (1999)
Multi-stage (Lime)	11	754	3.53	1.32
Multi-stage (Polymer)	8	690	2.51	3.00
Fluidized-bed (Existing)	6	828	4.76	5.20
Fluidized-bed (New type)	14	838	2.74	

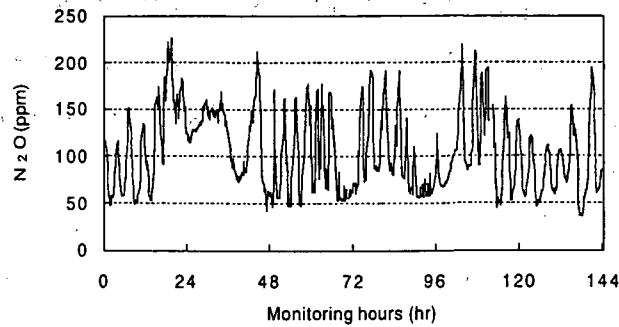


Fig. 1 Nitrous Oxide in exhaust gas from Sludge Incinerator

However, for the fluidized-bed that is adopted to most of the large-scale sludge incinerators today, it is clear from Fig.2 that higher temperature can reduce N_2O emission remarkably. The figure shows increase of temperature from 820 to 840 can reduce 50% of N_2O emission from exhaust gas. The effectiveness of temperature increase covers the increase of CO_2 associated with the fuel to attain higher temperature.

The temperature increase however should not be adopted easily because of safety operation of incinerators. Bureau of Sewerage is going to adopt the higher temperature incineration to the construction of new ones.

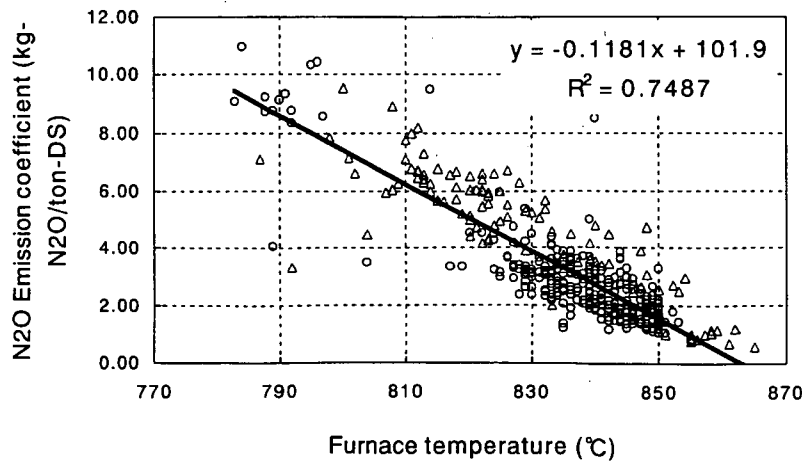


Fig. 2 Furnace temperature and N_2O emission coefficient in fluidized bed incinerators

(2) Installing a new type of battery system to utilize lower emission electricity

As is well known in electricity, percent of consumed fossil fuel is lower at night-time (254 g-CO₂/kWh) than in day-time (354 g-CO₂/kWh) as well as in the costs. In 2001, Bureau of Sewerage adopted a full scale NaS battery system to utilize lower emission electricity to a wastewater treatment plant. The new battery, Sodium-Sulfur system has high potential of electric charge efficiency (79%) that 1,000 kW capacity is estimated to reduce CO₂ emission by 86 ton per year besides attaining electric cost saving as much as 25 million yen per year.

SCOPE AND POLICY TO REACH THE GOAL

Reevaluate emission coefficients for wastewater treatment process

There are however many problems left to reach the goal. One is the lack of actual greenhouse gas emission data that should be the key factor to estimate efficient strategy. The research work as mentioned confirmed incinerator development could reduce most of N₂O emission from sludge treatment process. However, for gas emission from biological process, large-scale variation of N₂O emission was monitored as in Fig.3 for an example.

Further research showed those variations were caused by those of daily loadings and the influence of stormwater to the treatment plant. New classification as a result is proposed for estimating emission coefficient for wastewater treatment process.

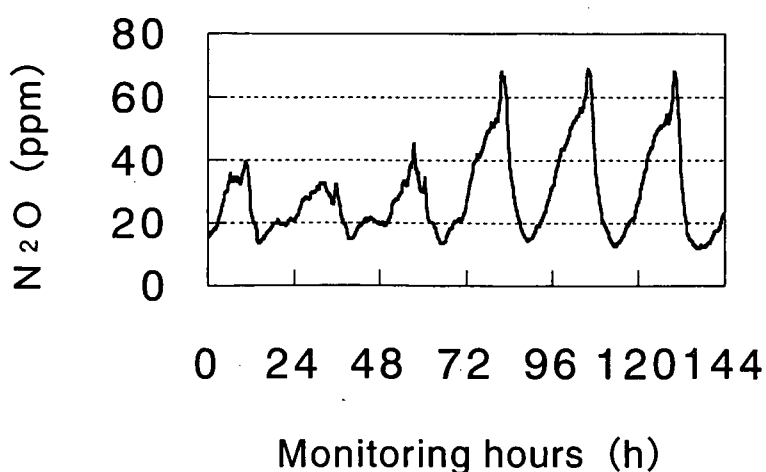


Fig.3 Nitrous Oxide in off-gas from bioreactor

Table 5 proposes a modification of the guiding of JSWA 1999 to estimate more precise N₂O emission for wastewater treatment process.

So, further planning should be recalculated on these new classification instead of that of the guiding of JSWA 1999.

In common sense, it is natural to assume promotion of better effluent quality and energy savings belong to a trade-off relation. Advanced wastewater treatment process that removes nitrogen by nitrification-denitrification consumes energy of 1.3 times as much as the conventional activated sludge process. However, it can also reduce nitrous oxide gas emission as listed in the Table 5.

Table 5 A new classification of N₂O emission by degree of nitrification

Classification	Effluent nitrogen (mg/l)			Number of data	Emission coefficient ^{*)}	JSWA 1999
	NH ₄ -N	NO ₂ -N	NO ₃ -N			
Nitrate-type	Other than below			177	0.061	0.011
Nitrite-type 1	—	> 1, ≤ 2	—	34	0.261	0.33
Nitrite-type 2	—	> 2	—	14	0.610	
Nitrification-Denitrification	≤ 1	≤ 1	≤ 5	14	0.014	0.012
Un-nitrified	> 10	≤ 1	—	38	0.023	0.16

*Unit of emission co-efficient = g-N₂O/m³-wastewater

An example of estimation based on the new emission co-efficient is shown in Table 6 that indicates advancement of treatment level does not necessarily increase greenhouse effect gas emission. In 1999, the amount of advanced treatment in Tokyo stays around 7.6% of the total treated wastewater. However, the calculation shows the increase of advanced treatment would reduce process emission of greenhouse gas far more than the amount of the associated energy increase.

Table 6 Effect of Advanced Treatment on Greenhouse Gas Emission

		Ratio of Advanced Treatment			
		(1999) 7.6%	10%	15%	20%
Treatment	Wastewater Treatment	100,527	98,661	94,772	90,882
Process	Sludge Treatment	283,215	283,215	283,215	283,215
Energy Use		369,591	370,900	373,629	376,357
Chemicals Etc.		33,890	33,890	33,890	33,890
Recovery by Reuse		-11,511	-11,511	-11,511	-11,511
Total CO ₂ Emission		775,712 100%	775,155 99.9%	773,995 99.8%	772,834 99.6%

*Unit: ton-CO₂/year

Environmental management approach

Those mentioned approach that focuses mainly on the target (Nitrous Oxide) might not achieve the final goal. More systematic and overall management system is really needed to establish energy savings in sewage works.

One solution is the environmental management system (EMS) ISO14001. From 1999 Bureau Sewage started building EMS to each treatment plant and is going to obtain certification for all the organization under the total EMS.

The purpose of the EMS cannot be restricted to the upgrading energy performance of public works to attain the planned value. It also aims to establish public works of more communicative nature to the residents, more sensitive to the environmental change and technological development.

Being a relatively small activity as compared with the global scale, it may contribute a lot more than assumed if everyone understands the seriousness of global climate change. The Bureau of Sewerage will continue to improve both treatment level and greenhouse gas emission to serve people in better environment.

Reference

- 1):“Guiding of making action plan for controlling greenhouse effect gas emission from sewage works (Japanese),” Japan Sewage Works Association Aug. 1999

